Abstract
This research aims to develop a theory to explain the obstacles that confront the governance in the Núcleo Bolívar de la Universidad de Oriente. This study is qualitative and we have followed the principles established by the Grounded Theory, according to the points made by Strauss and Corbin. Six informants¿ semi-structured interviews were performed according to the method selected and the criteria established by Blumer¿s Symbolic Interactionism, allowed to analyze the data to reach a substantive theory of the problem. The central category that emerged from the data was the normative-structural barriers and from it was deduced the relations that allowed to achieve the purpose of the research.

Keywords
Governance, University Institution, Grounded Theory, University Government, Autonomy and Controls